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GEFICE WEST VIRGINIA SECRETARY OF STATE

WEST VIRGINIA LEGISLATURE

SECOND REGULAR SESSION, 2002

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ENROLLED

COMMITTEE SUBSTITUTE FOR House Bill No. 4039

(By Mr. Speaker, Mr. Kiss, and Delegate Trump) [By Request of the Executive]

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Passed March 8, 2002

In Effect Ninety Days from Passage



ENROLLED

COMMITTEE SUBSTITUTE

FOR

H. B. 4039

(BY MR. SPEAKER, MR. KISS, AND DELEGATE TRUMP) [BY REQUEST OF THE EXECUTIVE]

[Passed March 8, 2002; in effect ninety days from passage.]

AN ACT to amend and reenact section seven, article sixteen, chapter five of the code of West Virginia, one thousand nine hundred thirty-one, as amended; and to amend and reenact section three–a, article sixteen, chapter thirty-three of said code; and to amend and reenact section two, article twenty-five-a of said chapter, all relating to mental health benefit coverage.

Be it enacted by the Legislature of West Virginia:

That section seven, article sixteen, chapter five of the code of West Virginia, one thousand nine hundred thirty-one, as amended, be amended and reenacted; that section three-a, article sixteen, chapter thirty-three of said code be amended and reenacted; and that section two, article twenty-five-a of said chapter be amended and reenacted, all to read as follows:

CHAPTER 5. GENERAL POWERS AND AUTHORITY OF THE GOVERNOR, SECRETARY OF STATE AND ATTORNEY GENERAL; BOARD OF PUBLIC WORKS; MISCELLANEOUS AGENCIES, COMMISSIONS, OFFICES, PROGRAMS, ETC.

ARTICLE 16. WEST VIRGINIA PUBLIC EMPLOYEES INSURANCE ACT.

§5-16-7. Authorization to establish group hospital and surgical insurance plan, group major medical insurance plan, group prescription drug plan and group life and accidental death insurance plan; rules for administration of plans; mandated benefits; what plans may provide; optional plans; separate rating for claims experience purposes.

(a) The agency shall establish a group hospital and surgical 1 2 insurance plan or plans, a group prescription drug insurance plan or plans, a group major medical insurance plan or plans 3 and a group life and accidental death insurance plan or plans for 4 those employees herein made eligible, and to establish and 5 promulgate rules for the administration of these plans, subject 6 7 to the limitations contained in this article. Those plans shall 8 include:

9 (1) Coverages and benefits for X ray and laboratory 10 services in connection with mammograms and pap smears when 11 performed for cancer screening or diagnostic services;

(2) Annual checkups for prostate cancer in men age fiftyand over;

(3) For plans that include maternity benefits, coverage for
inpatient care in a duly licensed health care facility for a mother
and her newly born infant for the length of time which the
attending physician considers medically necessary for the
mother or her newly born child: *Provided*, That no plan may

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deny payment for a mother or her new born child prior to
forty-eight hours following a vaginal delivery, or prior to
ninety-six hours following a caesarean section delivery, if the
attending physician considers discharge medically inappropriate;

24 (4) For plans which provide coverages for post-delivery 25 care to a mother and her newly born child in the home, cover-26 age for inpatient care following childbirth as provided in 27 subdivision (3) of this subsection if inpatient care is determined 28 to be medically necessary by the attending physician. Those 29 plans may also include, among other things, medicines, medical 30 equipment, prosthetic appliances, and any other inpatient and 31 outpatient services and expenses considered appropriate and 32 desirable by the agency; and

33 (5) Coverage for treatment of serious mental illness.

34 (A) The coverage does not include custodial care, residen-35 tial care or schooling. For purposes of this section, "serious 36 mental illness" means an illness included in the American psychiatric association's diagnostic and statistical manual of 37 38 mental disorders, as periodically revised, under the diagnostic 39 categories or subclassifications of: (i) Schizophrenia and other 40 psychotic disorders; (ii) bipolar disorders; (iii) depressive 41 disorders; (iv) substance-related disorders with the exception of 42 caffeine-related disorders and nicotine-related disorders; (v) 43 anxiety disorders; and (vi) anorexia and bulimia. With regard 44 to any covered individual who has not yet attained the age of 45 nineteen years, "serious mental illness" also includes attention deficit hyperactivity disorder, separation anxiety disorder, and 46 47 conduct disorder.

48 (B) Notwithstanding any other provision in this section to
49 the contrary, in the event that the agency can demonstrate
50 actuarially that its total anticipated costs for the treatment of

51 mental illness for any plan will exceed or have exceeded two 52 percent of the total costs for such plan in any experience period, 53 then the agency may apply whatever cost containment measures 54 may be necessary, including, but not limited to, limitations on 55 inpatient and outpatient benefits, to maintain costs below two 56 percent of the total costs for the plan.

57 (C) The agency shall not discriminate between medical-58 surgical benefits and mental health benefits in the administra-59 tion of its plan. With regard to both medical-surgical and 60 mental health benefits, it may make determinations of medical 61 necessity and appropriateness, and it may use recognized health 62 care quality and cost management tools, including, but not 63 limited to, limitations on impatient and outpatient benefits, 64 utilization review, implementation of cost containment mea-65 sures, preauthorization for certain treatments, setting coverage 66 levels, setting maximum number of visits within certain time periods, using capitated benefit arrangements, using fee-for-67 service arrangements, using third-party administrators, using 68 69 provider networks and using patient cost sharing in the form of 70 copayments, deductibles and coinsurance.

71 (b) The agency shall make available to each eligible 72 employee, at full cost to the employee, the opportunity to 73 purchase optional group life and accidental death insurance as 74 established under the rules of the agency. In addition, each 75 employee is entitled to have his or her spouse and dependents, as defined by the rules of the agency, included in the optional 76 77 coverage, at full cost to the employee, for each eligible depend-78 ent; and with full authorization to the agency to make the 79 optional coverage available and provide an opportunity of 80 purchase to each employee.

(c) The finance board may cause to be separately rated for
claims experience purposes: (1) All employees of the state of
West Virginia; (2) all teaching and professional employees of

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state public institutions of higher education and county boards
of education; (3) all nonteaching employees of the university of
West Virginia board of trustees or the board of directors of the
state college system and county boards of education; or (4) any
other categorization which would ensure the stability of the
overall program.

CHAPTER 33. INSURANCE.

ARTICLE 16. GROUP ACCIDENT AND SICKNESS INSURANCE.

§33-16-3a. Same — Mental health.

(a)(1) Notwithstanding the requirements of subsection (b) 1 2 of this section, any health benefits plan described in this article 3 that is delivered, issued or renewed in this state shall provide benefits to all individual subscribers and members and to all 4 5 group members for expenses arising from treatment of serious 6 mental illness. The expenses do not include custodial care, 7 residential care or schooling. For purposes of this section, "serious mental illness" means an illness included in the 8 9 American psychiatric association's diagnostic and statistical manual of mental disorders, as periodically revised, under the 10 diagnostic categories or subclassifications of: (i) Schizophrenia 11 12 and other psychotic disorders; (ii) bipolar disorders; (iii) 13 depressive disorders; (iv) substance-related disorders with the 14 exception of caffeine-related disorders and nicotine-related 15 disorders; (v) anxiety disorders; and (vi) anorexia and bulimia.

16 (2) Notwithstanding any other provision in this section to 17 the contrary, in the event that an insurer can demonstrate 18 actuarially to the insurance commissioner that its total antici-19 pated costs for treatment for mental illness, for any plan will 20 exceed or have exceeded two percent of the total costs for such 21 plan in any experience period, then the insurer may apply whatever cost containment measurers may be necessary, 22 23 including, but not limited to, limitations on inpatient and

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outpatient benefits, to maintain costs below two percent of the
total costs for the plan: *Provided, however*, That for any group
with twenty-five members or less, the insurer may apply such
additional cost containment measures as may be necessary if
the total anticipated actual costs for the treatment of mental
illness will exceed one percent of the total costs for the group.

30 (3) The insurer shall not discriminate between medical-31 surgical benefits and mental health benefits in the administra-32 tion of its plan. With regard to both medical-surgical and 33 mental health benefits, it may make determinations of medical 34 necessity and appropriateness, and it may use recognized health 35 care quality and cost management tools, including, but not limited to, utilization review, use of provider networks, 36 37 implementation of cost containment measures, preauthorization 38 for certain treatments, setting coverage levels including the 39 number of visits in a given time period, using capitated benefit 40 arrangements, using fee-for-service arrangements, using third-41 party administrators, and using patient cost sharing in the form 42 of copayments, deductibles and coinsurance.

(4) The provisions of this subsection shall apply with
respect to group health plans for plan years beginning on or
after the first day of January, two thousand three. The provisions of this section shall cease to be effective on and after the
thirty-first day of March, two thousand seven, unless further
extended by the Legislature.

49 (5) The commissioner on or before the thirty-first day of 50 December, two thousand five, and annually thereafter, shall 51 report to the Legislature's joint committee on government and 52 finance and the committees on insurance of the respective 53 houses of the Legislature regarding the fiscal impact of this 54 subsection on the expenses of insurers affected thereby, and 55 which insurers expenses of providing mental health benefits 56 have exceeded the percentage limits established by this subsection.

57 (b) With respect to mental health benefits furnished to an 58 enrollee of a health benefit plan offered in connection with a 59 group health plan, for a plan year beginning on or after the first 60 day of January, one thousand nine hundred ninety-eight the 61 following requirements shall apply to aggregate lifetime limits 62 and annual limits.

63 (1) Aggregate lifetime limits:

(A) If the health benefit plan does not include an aggregate
lifetime limit on substantially all medical and surgical benefits,
as defined under the terms of the plan but not including mental
health benefits, the plan may not impose any aggregate lifetime
limit on mental health benefits;

69 (B) If the health benefit plan limits the total amount that 70 may be paid with respect to an individual or other coverage unit 71 for substantially all medical and surgical benefits (in this 72 paragraph, "applicable lifetime limit"), the plan shall either 73 apply the applicable lifetime limit to medical and surgical 74 benefits to which it would otherwise apply and to mental health 75 benefits, as defined under the terms of the plan, and not 76 distinguish in the application of the limit between medical and 77 surgical benefits and mental health benefits, or not include any 78 aggregate lifetime limit on mental health benefits that is less 79 than the applicable lifetime limit;

80 (C) If a health benefit plan not previously described in this subdivision includes no or different aggregate lifetime limits on 81 different categories of medical and surgical benefits, the 82 commissioner shall propose rules for legislative approval in 83 84 accordance with the provisions of article three, chapter 85 twenty-nine-a of this code under which paragraph (B) of this 86 subdivision shall apply, substituting an average aggregate lifetime limit for the applicable lifetime limit. 87

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88 (2) Annual limits:

(A) If a health benefit plan does not include an annual limit
on substantially all medical and surgical benefits, as defined
under the terms of the plan but not including mental health
benefits, the plan may not impose any annual limit on mental
health benefits, as defined under the terms of the plan;

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94 (B) If the health benefit plan limits the total amount that 95 may be paid in a twelve-month period with respect to an 96 individual or other coverage unit for substantially all medical 97 and surgical benefits (in this paragraph, "applicable annual 98 limit"), the plan shall either apply the applicable annual limit to 99 medical and surgical benefits to which it would otherwise apply and to mental health benefits, as defined under the terms of the 100 plan, and not distinguish in the application of the limit between 101 102 medical and surgical benefits and mental health benefits, or not include any annual limit on mental health benefits that is less 103 104 than the applicable annual limit;

105 (C) If a health benefit plan not previously described in this 106 subdivision includes no or different annual limits on different 107 categories of medical and surgical benefits, the commissioner 108 shall propose rules for legislative approval in accordance with 109 the provisions of article three, chapter twenty-nine-a of this 110 code under which paragraph (B) of this subdivision shall apply, 111 substituting an average annual limit for the applicable annual 112 limit.

(3) If a group health plan or a health insurer offers a
participant or beneficiary two or more benefit package options,
this subsection shall apply separately with respect to coverage
under each option.

ARTICLE 25A. HEALTH MAINTENANCE ORGANIZATION ACT.

§33-25A-2. Definitions.

(1) "Basic health care services" means physician, hospital, 1 2 out-of-area, podiatric, chiropractic, laboratory, X ray, emer-3 gency, treatment for serious mental illness as provided in 4 section three-a, article sixteen of this chapter, and cost-effective 5 preventive services including immunizations, well-child care, 6 periodic health evaluations for adults, voluntary family planning services, infertility services, and children's eye and ear 7 8 examinations conducted to determine the need for vision and 9 hearing corrections, which services need not necessarily include 10 all procedures or services offered by a service provider.

(2) "Capitation" means the fixed amount paid by a health
maintenance organization to a health care provider under
contract with the health maintenance organization in exchange
for the rendering of health care services.

15 (3) "Commissioner" means the commissioner of insurance.

(4) "Consumer" means any person who is not a provider of
care or an employee, officer, director or stockholder of any
provider of care.

(5) "Copayment" means a specific dollar amount, or
percentage, except as otherwise provided for by statute, that the
subscriber must pay upon receipt of covered health care
services and which is set at an amount or percentage consistent
with allowing subscriber access to health care services.

(6) "Employee" means a person in some official employment or position working for a salary or wage continuously for
no less than one calendar quarter and who is in such a relation
to another person that the latter may control the work of the
former and direct the manner in which the work shall be done.

29 (7) "Employer" means any individual, corporation, partner-30 ship, other private association, or state or local government that

employs the equivalent of at least two full-time employeesduring any four consecutive calendar quarters.

(8) "Enrollee", "subscriber" or "member" means an
individual who has been voluntarily enrolled in a health
maintenance organization, including individuals on whose
behalf a contractual arrangement has been entered into with a
health maintenance organization to receive health care services.

(9) "Evidence of coverage" means any certificate, agreement or contract issued to an enrollee setting out the coverage
and other rights to which the enrollee is entitled.

41 (10) "Health care services" means any services or goods 42 included in the furnishing to any individual of medical, mental 43 or dental care, or hospitalization or incident to the furnishing of 44 the care or hospitalization, osteopathic services, chiropractic 45 services, podiatric services, home health, health education or 46 rehabilitation, as well as the furnishing to any person of any and 47 all other services or goods for the purpose of preventing, 48 alleviating, curing or healing human illness or injury.

49 (11) "Health maintenance organization" or "HMO" means
50 a public or private organization which provides, or otherwise
51 makes available to enrollees, health care services, including at
52 a minimum basic health care services and which:

(a) Receives premiums for the provision of basic health
care services to enrollees on a prepaid per capita or prepaid
aggregate fixed sum basis, excluding copayments;

56 (b) Provides physicians' services primarily: (i) Directly 57 through physicians who are either employees or partners of the 58 organization; or (ii) through arrangements with individual 59 physicians or one or more groups of physicians organized on a 60 group practice or individual practice arrangement; or (iii) 61 through some combination of paragraphs (i) and (ii) of this62 subdivision;

(c) Assures the availability, accessibility and quality,
including effective utilization, of the health care services which
it provides or makes available through clearly identifiable focal
points of legal and administrative responsibility; and

67 (d) Offers services through an organized delivery system in 68 which a primary care physician or primary care provider is designated for each subscriber upon enrollment. The primary 69 70 care physician or primary care provider is responsible for 71 coordinating the health care of the subscriber and is responsible 72 for referring the subscriber to other providers when necessary: 73 Provided, That when dental care is provided by the health 74 maintenance organization the dentist selected by the subscriber 75 from the list provided by the health maintenance organization 76 shall coordinate the covered dental care of the subscriber, as 77 approved by the primary care physician or the health mainte-78 nance organization.

79 (12) "Impaired" means a financial situation in which, based 80 upon the financial information which would be required by this 81 chapter for the preparation of the health maintenance organiza-82 tion's annual statement, the assets of the health maintenance organization are less than the sum of all of its liabilities and 83 84 required reserves including any minimum capital and surplus required of the health maintenance organization by this chapter 85 so as to maintain its authority to transact the kinds of business 86 87 or insurance it is authorized to transact.

88 (13) "Individual practice arrangement" means any agree-89 ment or arrangement to provide medical services on behalf of 90 a health maintenance organization among or between physi-91 cians or between a health maintenance organization and 92 individual physicians or groups of physicians, where the

93 physicians are not employees or partners of the health mainte-

nance organization and are not members of or affiliated with amedical group.

96 (14) "Insolvent" or "insolvency" means a financial situation 97 in which, based upon the financial information that would be 98 required by this chapter for the preparation of the health 99 maintenance organization's annual statement, the assets of the 100 health maintenance organization are less than the sum of all of 101 its liabilities and required reserves.

102 (15) "Medical group" or "group practice" means a profes-103 sional corporation, partnership, association or other organiza-104 tion composed solely of health professionals licensed to 105 practice medicine or osteopathy and of other licensed health 106 professionals, including podiatrists, dentists and optometrists, 107 as are necessary for the provision of health services for which 108 the group is responsible: (a) A majority of the members of 109 which are licensed to practice medicine or osteopathy; (b) who 110 as their principal professional activity engage in the coordinated practice of their profession; (c) who pool their income for 111 112 practice as members of the group and distribute it among 113 themselves according to a prearranged salary, drawing account 114 or other plan; and (d) who share medical and other records and 115 substantial portions of major equipment and professional, technical and administrative staff. 116

(16) "Premium" means a prepaid per capita or prepaid
aggregate fixed sum unrelated to the actual or potential utilization of services of any particular person which is charged by the
health maintenance organization for health services provided to
an enrollee.

(17) "Primary care physician" means the general practitioner, family practitioner, obstetrician/gynecologist, pediatrician
or specialist in general internal medicine who is chosen or

designated for each subscriber who will be responsible forcoordinating the health care of the subscriber, includingnecessary referrals to other providers.

(18) "Primary care provider" means a person who may be
chosen or designated in lieu of a primary care physician for
each subscriber, who will be responsible for coordinating the
health care of the subscriber, including necessary referrals to
other providers, and includes:

(a) An advanced nurse practitioner practicing in compliance
with article seven, chapter thirty of this code and other applicable state and federal laws, who develops a mutually agreed
upon association in writing with a primary care physician on the
panel of and credentialed by the health maintenance organization; and

(b) A certified nurse-midwife, but only if chosen or
designated in lieu of a subscriber's primary care physician or
primary care provider during the subscriber's pregnancy and for
a period extending through the end of the month in which the
sixty-day period following termination of pregnancy ends.

(c) Nothing in this subsection may be construed to expand
the scope of practice for advanced nurse practitioners as
governed by article seven, chapter thirty of this code or any
legislative rule, or for certified nurse-midwives, as defined in
article fifteen, chapter thirty of this code.

(19)"Provider" means any physician, hospital or other
person or organization which is licensed or otherwise authorized in this state to furnish health care services.

(20) "Uncovered expenses" means the cost of health care
services that are covered by a health maintenance organization,
for which a subscriber would also be liable in the event of the
insolvency of the organization.

(21) "Service area" means the county or counties approved
by the commissioner within which the health maintenance
organization may provide or arrange for health care services to
be available to its subscribers.

160 (22) "Statutory surplus" means the minimum amount of
161 unencumbered surplus which a corporation must maintain
162 pursuant to the requirements of this article.

163 (23) "Surplus" means the amount by which a corporation's 164 assets exceeds its liabilities and required reserves based upon 165 the financial information which would be required by this 166 chapter for the preparation of the corporation's annual state-167 ment except that assets pledged to secure debts not reflected on 168 the books of the health maintenance organization shall not be 169 included in surplus.

(24) "Surplus notes" means debt which has been subordi-nated to all claims of subscribers and general creditors of theorganization.

(25) "Qualified independent actuary" means an actuary who
is a member of the American academy of actuaries or the
society of actuaries and has experience in establishing rates for
health maintenance organizations and who has no financial or
employment interest in the health maintenance organization.

(26) "Quality assurance" means an ongoing program
designed to objectively and systematically monitor and evaluate
the quality and appropriateness of the enrollee's care, pursue
opportunities to improve the enrollee's care and to resolve
identified problems at the prevailing professional standard of
care.

184 (27) "Utilization management" means a system for the
185 evaluation of the necessity, appropriateness and efficiency of
186 the use of health care services, procedure and facilities.

That Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

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Chairman Senate Committee Chairman House Committee

Originating in the House.

In effect ninety days from passage.

Clerk of the Senate

Drugg m. Bre Clerk of the House of Delegates esident of the Senate

Speaker of the House of Delegates

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